REGULAR SESSION **MAY 4, 2026**

The Bradley County Commission meets in **Regular Session on May 4, 2026** at the Bradley County Courthouse in Cleveland, Tennessee at 7:00 P.M. EST. The Bradley County Mayor, D. Gary Davis; Bradley County Clerk, Donna A. Simpson; and Bradley County Attorney, Crystal Freiberg are present. Chairman T. Crye calls the meeting to order.

The invocation is given by Wesley Memorial Church Pastor, Ramon Torres followed by the Pledge of Allegiance lead by Commissioner Tommy Ledford.

On roll call, the following Commissioners are present: **DANIEL BEATY; LOUIE ALFORD; THOMAS L. CRYE; MILAN M. BLAKE; DENNY COLLINS; SCOTT GILBERT; HOWARD LEWIS THOMPSON; BOBBY GOINS; CINDY SLATER; TIM MASON; TOMMY LEDFORD; and JOSH ROGERS. TOTAL PRESENT: 12; ABSENT: 2.** There is a quorum present and Chairman T. Crye calls for the first order of business.

Commissioner H. Thompson makes a **Motion to Approve the Minutes for April 20, 2026 Regular Session:** Commissioner D. Beaty seconds the motion. On roll call, the Commission votes as follows: D. Beaty, aye; L. Alford, aye; T. Crye, aye; M. Blake, aye; D. Collins, aye; S. Gilbert, aye; H. Thompson, aye; B. Goins, aye; C. Slater, aye; T. Mason, aye; T. Ledford, aye; and J. Rogers, aye. **TOTAL FOR: 12; OPPOSED: NONE; ABSENT: 2.** ***The motion carries.***

Commissioner H. Thompson makes a **Motion to Approve the Consent Agenda for May 4, 2026 Regular Session;** Commissioner B. Goins seconds the motion. On roll call, the Commission votes as follows: D. Beaty, aye; L. Alford, aye; T. Crye, aye; M. Blake, aye; D. Collins, aye; S. Gilbert, aye; H. Thompson, aye; B. Goins, aye; C. Slater, aye; T. Mason, aye; T. Ledford, aye; and J. Rogers, aye. **TOTAL FOR: 12; OPPOSED: NONE; ABSENT: 2.** ***The motion carries.***

CONSENT AGENDA 5-4-2026 RECORDED AS AN ATTACHMENT

****There are no items on the Agenda to be voted upon.**

VOTING SESSION (MEETING) AGENDA 5-4-2026 RECORDED AS AN ATTACHMENT

There is no more business to come before the Commission and Chairman T. Crye motions to adjourn at 7:30 P.M. EST.

Thomas L. Crye, Chairman

Donna A. Simpson, County Clerk

Bradley County Commission
Thomas Crye, Chairperson
CONSENT AGENDA
May 4, 2026, at 7:00p.m.
Bradley County Courthouse Commission Room

REQUESTS TO DISPOSE OF ASSETS

1. Medical Examiner request to dispose of 2015 Ford Explorer asset 16191 (see pages 4-7)
2. Road Department request to dispose of Eagle 27 Pug Mill Mixer asset 3191 (see page 8)

NOTARIES PUBLIC

3. Notaries public (will be presented at the meeting)

00240

CHANGE OF VEHICLE STATUS FORM

This form is to be completed when a vehicle is transferred or disposed of in accordance with Bradley County general fixed assets policies and procedures. After you have reached your assigned divisional vehicle allotment, each vehicle received by transfer or surplus without release of another vehicle in exchange constitutes a fleet increase for your division.

SALE:_____ SCRAP X TRANSFER _____ TRADE-IN _____

DEPARTMENT: Medical Examiner CONTACT PERSON: Laura Williams

DATE: 4/17/26 PHONE NUMBER: 423-728-7182

VEHICLE: VIN NUMBER: 1FM5K8AR6FGA46102 ASSET #: 76791

YEAR: 2015

MAKE: FORD MODEL: EXPLORER

MILEAGE: _____

DATE ACQUIRED: 12/17/2020

Enhancements to vehicle: _____

If vehicle is disposed of as wrecked/scraped, please specifically explain method of disposal and include photographs: Vehicle was totaled

Condition of vehicle: Totaled

Approved by: Laura A Williams 4/17/26

Department head/Elected official Date

Disposition of Property Described Above:

Sale Price: _____ Date: _____

Prepared by: _____

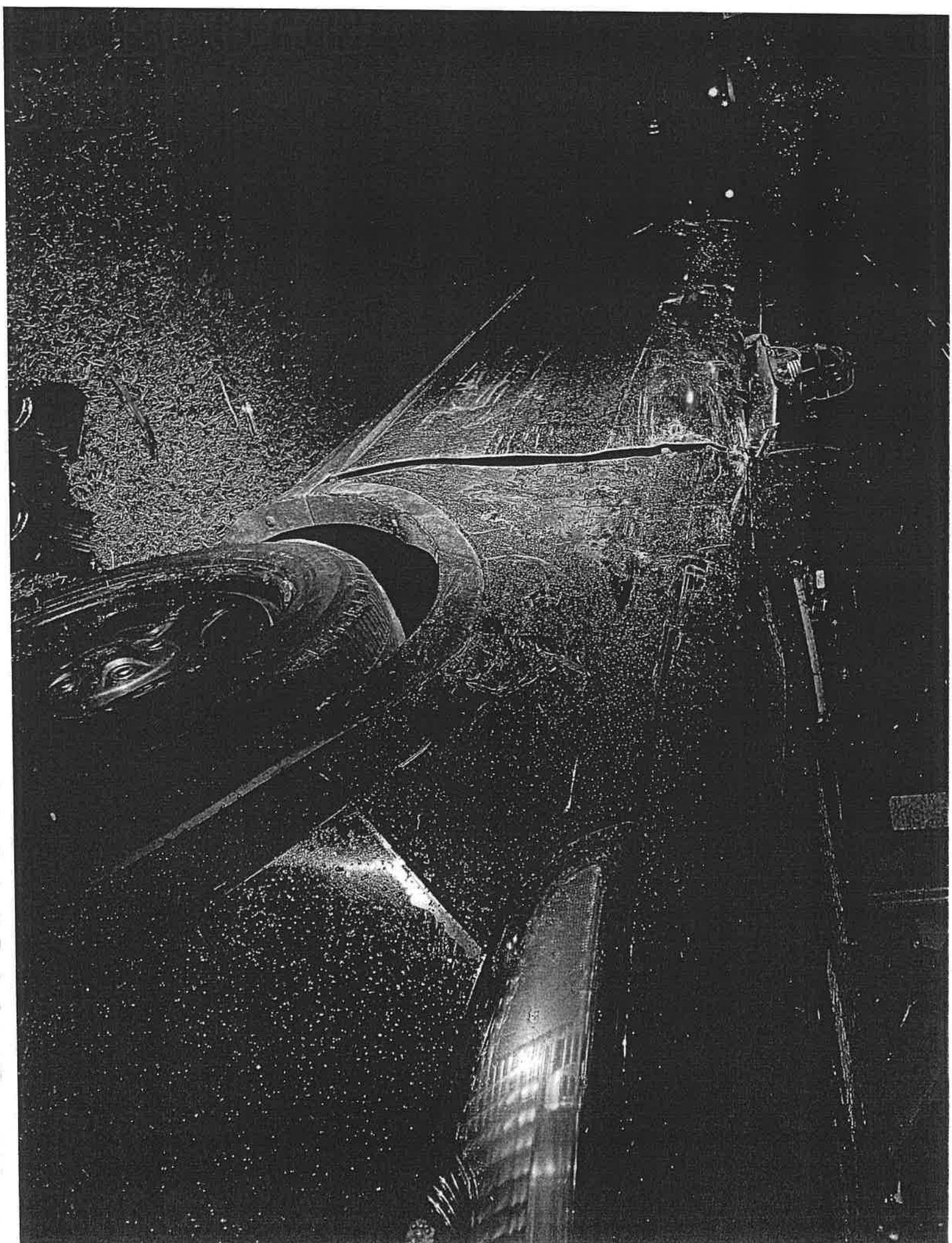
SUBMIT THIS FORM TO: FINANCE OFFICE/PURCHASING

Must submit form to Finance Office/Purchasing one week prior to voting session.
County Commission approval is required prior to disposal.
Completed form must accompany budget amendment request.

00241

4.5.2021

00242



L

SCRAP AND SURPLUS PROPERTY DISPOSAL AUTHORIZATION FORM

Note: For Vehicle Disposition Use "Change of Vehicle Status Form"

This form is to be completed in accordance with Bradley County general fixed assets policies and procedures for declaring property surplus or scrap and to make the property available for redeployment, sale or disposal.

SALE ✓ SCRAP _____ TRANSFER _____ TRADE-IN _____

DEPARTMENT: Bradley County Road Dept. CONTACT PERSON: Angie Kaylor

DATE: 04/23/2026 PHONE NUMBER: (423) 728-7006

List and describe each item to be declared scrap/surplus – List only one item per form except for matching items.

Complete Description – Include color, materials, measurements, condition, etc. Eagle 27 Pug Mill Mixer

Serial Number: 14736 Item Location (Building/Office) Back of lot

Asset Number: 3191 Original Price: $25,145.01

Current Value: $0 Purchase Date: 1/1/1995

Does the item include memory? n/a If memory, date cleaned by department: n/a

Disposition of Property Described Above

Price: $_____ Disposal Date: _____

Auctioned/Scraped by _____ If transfer, which department _____

Approved by: Tom Collins 4/23/2026

Department head/Elected official Date

SUBMIT THIS FORM TO: FINANCE OFFICE/PURCHASING

Must submit form to Finance Office/Purchasing one week prior to voting session.
County Commission approval is required prior to disposal.

00245

4.5.2021

E

BRADLEY COUNTY CLERK
DONNA A. SIMPSON COUNTY CLERK
PO BOX 46
CLEVELAND TN 37364
Telephone 423-728-7226
Fax 423-478-8845

Notaries to be elected May 04,2026

SUSANA ALSINA
KATHRYN L ARNOTT
MATTHEW JAMES GREEN
LAUREL A HOOPER
GLENDA SHEA MERRIMAN
GABRIELLE MORGAN
ASHER PANNI
TERESA PAYNE
STACY JO PROCTOR
JOSHUA B RADFORD
KADIE D. RICH
CATALINA SHOPE
WAYMON CHANDLER STAFFORD
KATRIINA THOMPSON
ANDREW D. WATTS

PERSONAL SURETY

Bradley County Commission
Thomas Crye, Chairperson
VOTING SESSION AGENDA
May 4, 2026, at 7:00p.m.
Bradley County Courthouse Commission Room

1. Call to Order
2. Microphone Reminder – Please ensure your microphone is activated each time you speak to maintain clarity for the record, for those joining us remotely, and for everyone here in the room.
3. Invocation – Wesley Memorial Church Pastor Ramon Torres
4. Pledge of Allegiance – Commissioner Tommy Ledford
5. Roll Call
6. Approval of Minutes
7. Report from County Mayor
8. Consent Agenda (see pages 3-8)
9. Reports from Committees and/or Districts
10. Unfinished Business
11. Approval of Agenda
12. Agenda Items

    No agenda items
13. Communication from the Audience – Chairperson will recognize and allow up to five minutes for anyone wishing to speak. Speakers must speak into the microphone, identify themselves for the record, and address their concerns to the Commission as a whole.

00247

14. Announcements

15. Adjourn

Next meeting: Work Session – Monday, May 11, 2026, at 12:00p.m., Courthouse

Upcoming Events
*Walker Valley High School graduation, May 7, at 7:30p.m., McKenzie Athletic Complex
*Cleveland High School graduation, May 8, at 6:00p.m., Raider Arena
*Bradley Central High School graduation, May 9, at 7:30p.m., Bear Stadium

00248

Audit Committee

Louie Alford, Chairperson

MINUTES

April 22, 2026, at 11:30a.m.

Bradley County Courthouse Commission Room

Members present: Chairman Louie Alford, Milan Blake, Denny Collins, Scott Gilbert, Dr. Shane Griffith, Cindy Slater, Alan Smith, Buster Stuart, and non-voting ex officio member D. Gary Davis

Members absent: None

Others present: Will Bublitz, Caleb Burris, Thomas Crye, Lorri Moultrie, Ellen Smith

Chairman Louie Alford called the meeting to order and welcomed committee members and guests. Following the invocation prayed by Cindy Slater, Denny Collins led the Pledge of Allegiance.

Slater seconded a motion by Alan Smith to approve the February 3, 2025, minutes as presented. Motion passed 7-0.

AGENDA ITEMS

County Mayor D. Gary Davis presented highlights of the audit for fiscal year ending June 30, 2025. Mayor Davis explained that net position is an indicator of whether the county's financial condition is improving or deteriorating and reported an increase of $11,397,000 for the fiscal year.

Mayor Davis noted that the county's fund balance stands at 25% ($13,600,000), exceeding the required minimum of fifteen percent. Mayor Davis further reported that the county maintained its bond ratings of AA2 with Moody's and AA with Standard and Poor's.

Mayor Davis stated that the county's long-term debt of $52,005,119 decreased by $7,700,000 during the fiscal year, with approximately $45,000,000 of the remaining debt attributed to education (county and city schools). Mayor Davis reported that the finance department handled 24,965 general ledger transactions, entered 1,288 invoices and issued more than 7,000 warrants.

Mayor Davis noted there was one finding related to an appointed department head but confirmed that the finance department had no findings. Mayor Davis added that an engagement letter was signed in March 2026 with auditors for the next audit cycle.

Alan Smith congratulated the Mayor on a clean audit and the county's strong bond ratings.

Milan Blake stated that the lone audit finding has been addressed. Mayor Davis confirmed that corrective action was taken prior to the issuance of the audit.

Blake presented a document outlining net position trends over the past four years. DOCUMENT RECORDED AS ATTACHMENT. Blake noted that while the county's net position has increased over the past 48 months and the school system's net position has remained stable with slower growth, the net position of Bradley Healthcare and Rehabilitation Center has declined.

Denny Collins, a board member of Bradley Healthcare and Rehabilitation Center, stated that the Director and Chairperson are aware of the trend and have implemented measures to address expenses. Collins added that efforts are ongoing to improve revenues, which are largely dependent on Medicare and Medicaid reimbursements.

Cindy Slater asked why school revenue growth has slowed. Bradley County Schools Finance Director Ellen Smith agreed to review the matter and report back to the committee. Mayor Davis added that some school capital projects may not yet be reflected in the financial statements., which cold impact the reported net position.

Mayor Davis noted that the Management's Discussion and Analysis section is prepared by county government for inclusion in the audit.

Slater seconded a motion by Blake to adopt the committee determination language as presented [the financial statements appear to be fairly presented and free of material misstatement.]. Motion passed 8-0.

Smith seconded a motion by Collins to adopt the committee determination language as presented [no finding that management lacks desire or ability to correct]. Motion passed unanimously.

Blake seconded a motion by Dr. Shane Griffith to adopt the committee determination language as presented [the independent auditors of the county appear to be independent of county government, the independent audit was performed in compliance with Generally Accepted Auditing Standards and the auditors were professionally competent]. Motion passed unanimously.

OTHER BUSINESS
There was no other business.

COMMUNICATION FROM THE AUDIENCE
There was no communication from the audience.

There being no further business, the meeting adjourned at 11:56a.m.

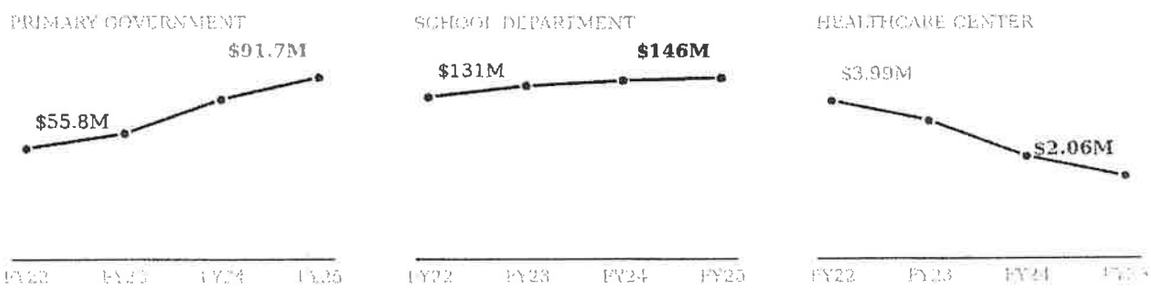
Net Position Across Four Years

The county's balance sheet has strengthened materially. One component unit has not

By Milan Blake, Chairman · For the Committee Meeting of April 22, 2026 · Source: Bradley County Audit, Exhibit A (FY2022–FY2025)

Between June 30, 2022 and June 30, 2025, Bradley County's primary government net position grew from **$55.8 million to $91.7 million** — a 64.3 percent gain driven by $24.5 million in long-term debt repayment and a rebound in pension asset valuations. The School Department rose $15.4 million over the same period, though its annual gains have steadily slowed. The Bradley Healthcare and Rehabilitation Center, by contrast, has lost nearly half its net position in three years. Cash on hand has fallen from $2.1 million to $556,000, and uncollectible receivables first appeared on its balance sheet in fiscal 2024.

> *Net position is the county's net worth on a full-accrual basis — everything we own minus everything we owe, including long-term debt and pension obligations. The audit reports it in three separate columns, covering the primary government, the School Department (a component unit we oversee), and the Healthcare Center (a component unit we backstop).*



Total net position, June 30 of each fiscal year. Y-axis scales differ by panel to show trend shape. In millions of dollars.

Entity	FY22	FY23	FY24	FY25	4-Yr Change
Primary Government	$55.8M	$63.3M	$80.6M	$91.7M	**+$35.9M (+64.3%)**
School Department	$131M	$140M	$144M	$146M	**+$15.4M (+11.8%)**
Healthcare Center	$3.99M	$3.49M	$2.57M	$2.06M	**–$1.9M (–48.3%)**

Unrestricted net position — the discretionary portion — tells a sharper story. County moved from (S33.9M) to +$3.2M, the first positive balance in recent memory. Schools moved from (S40.3M) toward zero, then reversed to (S9.6M) in FY25 on pension reclassification. Healthcare moved from +$2.6M to +$0.98M, declining in step with the overall trend.

FOUR TAKEAWAYS FOR THE COMMITTEE

1. **The primary government is in its strongest position in recent memory.**
   Total net position is up $35.9 million in three years, driven by $24.5 million in debt paydown. Unrestricted net position turned positive in FY25.
2. **The Schools side is stable, but growth has decelerated each year.**
   Year-over-year gains fell from +$9.0M to +$4.4M to +$2.1M. The trend is not alarming, but it warrants attention in the next budget cycle.
3. **The Healthcare Center is the one material concern on the statement.**
   Net position has declined in each of the last three years, cumulatively by 48 percent. Cash has fallen from $2.1M to $556K. An allowance for uncollectible receivables appeared for the first time in FY24.
4. **Recommended follow-up before the next budget cycle.**
   Request an operating statement and a receivables aging from Healthcare Center management. The trend line cannot continue indefinitely without reaching the county ledger.

Bradley County Commission
Thomas Crye, Chairperson
WORK SESSION MINUTES
April 28, 2026, at 7:00p.m.
Bradley County Courthouse Commission Room

Members present: Louie Alford, Daniel Beaty, Milan Blake, Denny Collins, Chairman Thomas Crye, Scott Gilbert, Bobby Goins, Mike Hughes, Tommy Ledford, Josh Rogers, Cindy Slater, Howard Thompson, and Bill Winters

Members absent: Vice Chairman Tim Mason and non-voting ex officio member D. Gary Davis

Chairman Thomas Crye called the meeting to order. Following the invocation offered by Council Baptist Church Pastor Keith Watson, Commissioner Milan Blake led the Pledge of Allegiance.

REPORT FROM COUNTY MAYOR
There was no report from the County Mayor.

REPORTS FROM COMMITTEES AND/OR DISTRICTS
7th District
Commissioner Bill Winters expressed appreciation for the respectful conduct demonstrated by both Commissioners and community members at the previous meeting.

Commissioner Josh Rogers had no report.

6th District
Commissioner Tommy Ledford announced that Relay for Life will begin at 1:00p.m. on Saturday, May 2, 2026, in downtown Cleveland.

5th District
Commissioners Cindy Slater and Bobby Goins had no report.

4th District
Commissioners Howard Thompson and Scott Gilbert had no report.

3rd District
Commissioner Denny Collins had no report.

Commissioner Milan Blake congratulated the Lee University baseball team on its successful 34-15 season, which earned a Number 2 seed in the Gulf South Conference Tournament.

2nd District
Commissioner Louie Alford had no report.

1st District
Commissioners Mike Hughes and Daniel Beaty had no report.

AGENDA ITEMS
There were no agenda items.

COMMUNICATION FROM THE AUDIENCE
*Todd Beals alleged that the Bradley County Landfill is being operated improperly.

ANNOUNCEMENTS
*Next meeting – Voting Session, May 4, 2026, at 7:00p.m., Courthouse
*Board of Education meeting, April 30, 2026, at 2:30p.m., Central Office
*Finance Committee, May 4, 2026, at 11:30a.m., Courthouse

There being no further business, the meeting adjourned at 7:16p.m.